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P R 230105Z JUL 94  
FM SECSTATE WASHDC  
TO ALL AFRICAN DIPLOMATIC POSTS PRIORITY  
AMCONSUL KADUNA PRIORITY  
AMCONSUL JOHANNESBURG PRIORITY  
AMEMBASSY KINSHASA PRIORITY  
AMCONSUL DURBAN PRIORITY  
AMEMBASSY LUANDA PRIORITY  
AMCONSUL CAPE TOWN PRIORITY  
USLO MOGADISHU PRIORITY  
AMEMBASSY ASMARA PRIORITY  
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C O N F I D E N T I A L STATE 197147

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FOR AMBASSADOR, DCMS, PRINCIPAL OFFICERS ONLY, FROM AF

E.O. 12356: DECL: OADR  
TAGS: PREL, US, XA  
SUBJECT: AFRICA BUREAU FRIDAY REPORT, 07/22/94

USUN FOR SHESTACK, LONDON FOR YOUNG PARIS FOR PERLOW,  
LISBON FOR DAVIS

1. (LOU) "FRIDAY REPORT", PREPARED FOR A/S WEEKLY  
MEETING, FOLLOWS. SOME OF THE INFORMATION CONTAINED IN  
THE REPORT IS SENSITIVE, DEALING WITH INTERAGENCY MATTERS

UNITED STATES DEPARTMENT OF STATE Page - 1

REVIEW AUTHORITY:  
HARRY R. MELONE

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2. (U) BEGIN TEXT: FRIDAY REPORT 7/22/94

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3. (U) AF

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THIS WEEK IN AF  
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JUST BACK FROM A TWO WEEK VACATION A/S MOOSE SPENT MUCH OF THE WEEK DEALING WITH THE RWANDAN POLITICAL AND HUMANITARIAN SITUATION. ON FRIDAY, HE APPEARED AT THE DEFARTMENT'S NOON PRESS BRIEFING TO GIVE AN OVERVIEW OF THE POLITICAL EVENTS ON THE GROUND

EARLIER ON FRIDAY, MR. MOOSE MET WITH COTE D'IVOIRE PRIME MINISTER DANIEL DUNCAN. ON TUESDAY, HE MET WITH LIBERIAN ARCHBISHOP MICHAEL FRANCIS TO DISCUSS CURRENT EVENTS IN LIBERIA. MR. MOOSE ALSO MET WITH JOHN REYNEARD, CORPORATE AFFAIRS MANAGER FOR 3M, REGARDING THE PRIVATE SECTOR IN SOUTH AFRICA.

MR. BRYNN IS ON LEAVE THIS WEEK AND MS. BUSSNELL IS SERVING A ON PROMOTION PANEL FOR SEVERAL WEEKS.

4. (C) AF/C

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-, REFUGEE EXPLOSION; VOLCANOES QUIET:  
FOCUS SHIFTED LAST WEEK FROM POLITICAL EVENTS IN KINSHASA  
TO THE HUMANITARIAN EMERGENCY IN EASTERN ZAIRE. AS THE  
RWANDAN PATRIOTIC FRONT ADVANCED WEST AGAINST THE FORCES  
OF THE INTERIM GOVERNMENT, MORE THAN ONE MILLION RWANDAN

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HUTUS FLED TOWARD ZAIRE THE REFUGEES BEGAN CROSSING INTO  
ZAIRE EARLY ON JULY 14, AND BY THIS WEEK THE NUMBERS HAD  
RISEN TO MORE THAN ONE MILLION. AN ADDITIONAL 600,000  
HUTU REFUGEES FLED THROUGH THE FRENCH HUMANITARIAN ZONE  
INTO ZAIRE AT BUKAVU. THE ZAIRIAN AUTHORITIES WERE UNABLE  
TO COPE WITH THE RWANDAN REFUGEES, AND THE RESOURCES OF  
INTERNATIONAL HUMANITARIAN ORGANIZATIONS HAVE BEEN  
STRAINED. CHARGE YATES LED AN EMBASSY TEAM TO THE REGION,  
AND LINKED UP WITH USAID ADMINISTRATOR BRIAN ATWOOD AND  
OFDA DIRECTOR NAN BORTON IN GOMA. THE UNITED STATES  
COMMITTED AN ADDITIONAL DOLLARS 19 MILLION IN EMERGENCY  
RELIEF MONIES TO COPE WITH THE CRISIS. EUCOM HAS ALREADY

BEGUN TO DEPLOY MILITARY ASSETS INTO EASTERN ZAIRE TO  
ASSESS LOGISTICAL NEEDS AND SUPPORT THE EFFORTS OF  
HUMANITARIAN ORGANIZATIONS. THE RUMBLING VOLCANOES REMAIN  
QUIET FOR THE MOMENT.

CHAD

-- SLEEPING WITH THE ENEMY?..  
THE "GRAND CHADIAN ARAB LIBYAN MIXED COMMISSION."  
ESTABLISHED BY THE TREATY OF FRIENDSHIP COOPERATION AND  
GOOD NEIGHBORLINESS SIGNED BY CHAD AND LIBYA IN JUNE HELD  
ITS FIRST SESSION IN TRIPOLI JULY 13-16. CHADIAN PRIME  
MINISTER KASSIRE COUMAKOYE REPRESENTED THE CHADIAN  
GOVERNMENT, AND WAS QUOTED IN THE LIBYAN PRESS AS OFFERING  
CHAD'S SUPPORT FOR LIBYA "IN THE FACE OF THE INIQUITOUS  
MEASURES IMPOSED BY THE WESTERN COUNTRIES ON TRIPOLI  
THROUGH THE SO-CALLED SECURITY COUNCIL OF THE UNITED  
NATIONS." THE FINAL COMMUNIQUE ISSUED AT THE END OF THE

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MIXED COMMISSION MEETING CONTAINS Milder LANGUAGE, STATING  
MERELY THAT CHAD RENEWS ITS SOLIDARITY WITH LIBYA IN THE  
FACE OF THE COERCIVE SANCTIONS IMPOSED UPON IT. CHARGE

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BUCKLER INFORMED THE GOC OF OUR STRONG DISPLEASURE AT THE  
STATEMENTS AND COMMUNIQUE

CENTRAL AFRICAN REPUBLIC

-- PUBLIC SECTOR UNION SALARY NEGOTIATIONS:

THE C.A.R.'S TWO UNIONS REPRESENTING PUBLIC SECTOR WORKERS  
HAVE ADOPTED A PRAGMATIC APPROACH TO SALARY NEGOTIATIONS  
WITH THE CARG. RECOGNIZING THAT THE GOVERNMENT IS SHORT  
ON INCOME AND CANNOT AFFORD ACROSS THE BOARD RAISES, THE  
UNIONS ARE NEGOTIATING A DEAL IN WHICH THE GOVERNMENT  
WOULD BEGIN PAYING SALARY ARREARS FOR THE YEARS OF BACK  
SALARIES OWED BY THE PREVIOUS REGIME. THE PLAN IS FOR THE  
GOVERNMENT TO MAKE FOUR SUPPLEMENTARY PAYMENTS BETWEEN NOW  
AND THE END OF THE YEAR. THIS WILL HELP OFFSET THE  
WORKERS LOSS OF PURCHASING POWER FOLLOWING THE JANUARY CFA  
DEVALUATION, BUT WILL HOPEFULLY NOT HAVE THE INFLATIONARY  
EFFECT OF A STRAIGHT SALARY RAISE. THE PUBLIC SECTOR  
UNIONS IN C.A.R. HAVE NOT HAD RAISES IN OVER TEN YEARS.  
UNFORTUNATELY THERE IS NO PROVISION IN THE CURRENT CARG  
BUDGET FOR PAYING SALARY ARREARS BUT IT IS POSSIBLE THAT  
FRANCE WILL COME THROUGH WITH ADDITIONAL FUNDS.

CONGO

-- BE CAREFUL WHAT YOU ASK FOR:

AS PREDICTED, BERNARD KOLELAS WAS ELECTED MAYOR OF

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BRAZZAVILLE AND JEAN-PIERRE THYSTERE-TCHICAYA IS THE NEW  
MAYOR OF POINTE NOIRE. THE ELECTION RESULTS WERE GREETED  
PEACEFULLY AS CITY RESIDENTS WERE WELL PREPARED AND ARE  
PERHAPS CONTEMPLATING THE MAJOR ECONOMIC AND POLITICAL  
CHALLENGES WHICH LIE AHEAD.

GABON

-- TRAFFIC CONTROL:

NEGOTIATIONS BETWEEN PRESIDENT BONGO AND OPPOSITION  
PARTIES ARE PROCEEDING SLOWLY AS INDEPENDENT PLAYERS  
SCRAMBLE TO FORM PARTIES IN ORDER TO SECURE A PLACE AT THE  
TABLE. THE INDEPENDENTS HAD BEEN EXCLUDED FROM THE  
NEGOTIATIONS BY A RULE THAT ONLY ALLOWS REPRESENTATIVES OF  
RECOGNIZED ENTITIES TO PARTICIPATE.

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CAMEROON

-- PLUS CA CHANGE:

PRESIDENT BIYA ANNOUNCED CABINET CHANGES JULY 21 THE MOST  
SIGNIFICANT OF WHICH IS THE CREATION OF A SUPER  
ECONOMIC/FINANCE MINISTRY,

B1

OWONA IS MOVING FROM SECRETARY GENERAL TO MINISTER OF  
HEALTH. OTHER KEY MINISTRIES REMAIN LARGELY IN THE HANDS  
OF RETREADS. TALKS ON THE BAKASSI TERRITORIAL DISPUTE  
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THAT WERE TO HAVE BEEN HELD IN TOGO HAVE BEEN POSTPONED AT  
NIGERIA'S REQUEST UNTIL THE END OF JULY AT THE EARLIEST.

RWANDA

-- RPF FORMS GOVERNMENT:

THE RPF CALLED A CEASE-FIRE AFTER CAPTURING ALL RWANDAN  
TERRITORY OUTSIDE OF THE FRENCH SAFE ZONE. THE VICTORY,  
COUPLED WITH HUTU RADIO BROADCASTS URGING PEOPLE TO FLEE  
CAUSED MASSIVE REFUGEE FLOWS INTO EASTERN ZAIRE. THE  
PRESIDENT AND VICE PRESIDENT OF THE NEWLY-FORMED  
GOVERNMENT BOTH TOP-RANKING RPF OFFICIALS, WERE SWORN IN  
JULY 19 AND IMMEDIATELY CALLED FOR NATIONAL  
RECONCILIATION, THOUGH THEY STRESSED THAT THOSE  
RESPONSIBLE FOR THE GENOCIDE WOULD BE BROUGHT TO JUSTICE.  
LITTLE SIGNIFICANT MOVEMENT HAS BEEN MADE ON AN EXPANDED  
UNAMIR DEPLOYMENT DUE TO LACK OF EQUIPMENT. THE GHANAIS

INDICATE THAT THEY WILL SEND NO MORE TROOPS UNTIL A L OF  
THEIR EQUIPMENT NEEDS HAVE BEEN MET, AND DOD IS WORKING TO  
GATHER THE MATERIEL AS QUICKLY AS POSSIBLE.

BURUNDI

-- ATWOOD VISIT; MORE REFUGEES:

A NEW INFLUX OF OVER 100,000 REFUGEES ARRIVED IN NGOZI  
SINCE JULY 11. RELIEF WORKERS SEEM CONFIDENT THAT THERE  
ARE SUFFICIENT STOCKS IN BUJUMBURA TO HANDLE THE NEW  
ARRIVALS. USAID ADMINISTRATOR BRIAN ATWOOD TRAVELED TO  
BURUNDI JULY 18 FOLLOWING HIS TRIP TO ASSESS THE REFUGEE  
CRISIS IN EASTERN ZAIRE.

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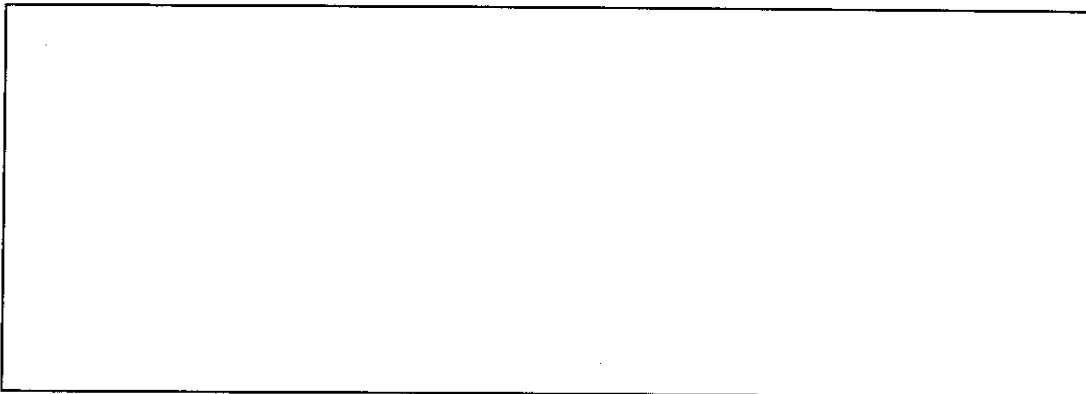
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5. (C) AF/E

UGANDA

-- UGANDA EYED AS HUB FOR RWANDA RELIEF  
AS THE INTERNATIONAL COMMUNITY RESPONDS TO THE REFUGEE  
CATASTROPHE IN THE LAKE KIVU REGION, UNHCR IS CONSIDERING  
ESTABLISHING ITS BASE OF OPERATIONS IN KAMPALA. THE  
INTERNATIONAL AIRPORT AT ENTEBBE IS BEING EYED AS A HUB  
FOR INTERNATIONAL RELIEF OPERATIONS INTO THE GOMA AREA.  
KAMPALA AND ENTEBBE ARE ON THE ITINERARY OF A U.S.  
MILITARY/CIVILIAN ASSESSMENT TEAM CURRENTLY IN THE REGION.

KENYA



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SUDAN

-- HUMAN RIGHTS ABUSES: ARRESTS FOR APOSTASY:  
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THE GOS HAS ABRUPTLY DISMISSED MEMBERS OF THE TRANSITIONAL  
NATIONAL ASSEMBLY'S (TNA) HUMAN RIGHTS COMMITTEE WHO HAD  
BEGUN TO INVESTIGATE CASES OF HUMAN RIGHTS ABUSES. THESE  
MEMBERS HAVE BEEN REPLACED BY STRONG NIF SUPPORTERS. IN

ADDITION, GOS OFFICIALS HAVE RECENTLY ARRESTED SEVERAL  
PEOPLE FOR APOSTASY AND AT LEAST ONE HAS BEEN BADLY  
BEATEN.

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-- IGADD TALKS ON SUDAN:

THE THIRD ROUND OF THE SUDAN PEACE TALKS, HELD UNDER THE AUSPICES OF THE INTERGOVERNMENTAL AUTHORITY ON DROUGHT AND DEVELOPMENT (IGADD), BEGAN JULY 19 IN NAIROBI. THE OPENING CEREMONIAL SESSION WAS ADDRESSED BY PRESIDENT MOI, WHO CALLED UPON THE PARTIES TO THE CONFLICT TO AGREE TO A CEASEFIRE. SO FAR A CEASEFIRE HAS NOT BEEN ANNOUNCED DESPITE SUDANESE GOVERNMENT INDICATIONS THAT ONE WOULD BE DECLARED JUST PRIOR TO THE START OF TALKS. AMBASSADOR PETTERSON IS IN NAIROBI OBSERVING THE TALKS, PENDING THE ARRIVAL OF PRESIDENT'S SPECIAL REPRESENTATIVE MELISS WELLS.

B1

MAURITIUS

B1

TANZANIA

-- GATETE LEAVES FOR NAIROBI(?):

RWANDAN COMMUNE LEADER GATETE, WHO IS SUSPECTED OF INSTIGATING MASSACRES, HAS APPARENTLY LEFT DAR ES SALAAM. UNHCR OFFICIALS TOLD OUR EMBASSY THAT THEY PUT GATETE, ALONG WITH THREE FAMILY MEMBERS AND TWO AIDES, ON A PLANE FOR NAIROBI. THEY DID NOT SPECIFY ONWARD ARRANGEMENTS, AND THERE IS SPECULATION IN BENACO REFUGEE CAMP THAT HE CONTINUED ON TO PARIS OR GOMA.

MADAGASCAR

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-- RAVONY SURVIVES CENSURE MOTION:  
BY ALLYING HIMSELF WITH THE ANTI-ECONOMIC REFORM CAMP IN  
THE NATIONAL ASSEMBLY PRIME MINISTER RAVONY EASILY  
SURVIVED A CENSURE MOTION. DURING WEEK-LONG TESTIMONY,  
RAVONY AND HIS GOVERNMENT CONTINUED THE AMBIGUOUS RHETORIC  
ABOUT WANTING TO ESTABLISH A STRUCTURAL ADJUSTMENT PROGRAM  
WITH THE IFIS, WHILE ALSO PURSUING PARALLEL FINANCING  
DEALS. THE MAJORITY EITHER FAVORED PARALLEL FINANCING OR  
FEARED THE UNKNOWN OF A SUCCESSFUL CENSURE MOTION.

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SOMALIA

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-- ATTACK ON UNOSOM CONVOY:  
SNA MILITIA ATTACKED A UN CONVOY ON JULY 18 KILLING TWO  
MALAYSIAN PEACEKEEPERS AND BRIEFLY DETAINING ELEVEN UNOSOM  
STAFFERS. BEFORE RELEASING THE DETAINEES, THE MILITIA

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FIGHTERS ASKED IF THEY WERE AMERICANS. THIS IMPLICIT  
THREAT AGAINST AMERICANS CAME IN THE WAKE OF INCREASINGLY  
SHARP ANTI-US RHETORIC LINKED DIRECTLY TO AIDEED. WE HAVE  
MADE CLEAR IN WASHINGTON WHERE DAVID SHINN SPOKE WITH  
AIDEED'S SENIOR REP, AND IN MOGADISHU, WHERE DAN SIMPSON  
SPOKE WITH AIDEED, THAT ATTACKS ON PEACEKEEPERS AND  
THREATS AGAINST THE US ARE UNACCEPTABLE. AIDEED BLANDLY  
DENIED ANY RESPONSIBILITY BLAMING THE JULY 18 INCIDENT ON

BANDITS. HE SAID HE WOULD NEVER ORDER ATTACKS ON  
FOREIGNERS.

-- HOSTILE HEARINGS:

AMB MOOSE APPEARED BEFORE THE SASC ON JULY 21 TO DISCUSS  
SOMALIA AND WHY THE FAST MARINES HAVE REMAINED THERE  
BEYOND JUNE 30. SENATORS LEVIN WARNER AND KEMPTHORNE  
(PRIME INSTIGATOR OF THE SESSION), AND LOTT AND SMITH WERE  
PRESENT FOR VARYING PERIODS. THE SENATORS DEMANDED  
WITHDRAWAL OF THE MARINES BY AUGUST 14, WHEN DOD WANTS TO  
PULL THEM OUT.

6. (U) AF/EPS

-- KEY PERSONNEL:

LAST WEEK JACK FELT JOINED EPS AS THE NEW DEPUTY  
DIRECTOR. HE IS COMING FROM TORONTO WHERE HE WAS THE  
ECON/POL OFFICER.

EPS ALSO WELCOMES THE ARRIVAL OF MATT MCKEEVER, WHO JOINED  
AF THIS WEEK AS FINANCIAL ECONOMIST. HE WILL BE COVERING  
CENTRAL AND WEST AFRICA. HIS PREVIOUS ASSIGNMENTS INCLUDE

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S/S-O, PARIS, AND KINGSTON.

-- ERITREA JOINS THE IMF/IBRD:

ON JULY 6, ERITREA BECAME A MEMBER OF THE INTERNATIONAL L  
MONETARY FUND AND THE WORLD BANK. THE IMF'S ARTICLES OF  
AGREEMENT WERE SIGNED IN WASHINGTON BY HAILE WOLDENSE  
MINISTER OF FINANCE AND DEVELOPMENT OF ERITREA. ERITREA'S  
INITIAL QUOTA IN THE IMF IS ABOUT USD 17 MILLION. ERITREA  
BECOMES THE 179TH MEMBER OF THE IMF AND THE 157TH MEMBER  
OF THE INTERNATIONAL DEVELOPMENT ASSOCIATION.

-- HUNGER PROJECT HONORS NELSON MANDELA:

ON JULY 19, THE HUNGER PROJECT ANNOUNCED THE WINNER OF ITS

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1994 AFRICA PRIZE FOR LEADERSHIP FOR THE SUSTAINABLE END OF HUNGER IN WASHINGTON, MAPUTO AND AROUND THE GLOBE VIA SATELLITE TRANSMISSION. PRESIDENT MANDELA IS THE 1994 RECIPIENT OF THE DOLLARS 100,000 ANNUAL PRIZE WHICH HONORS AFRICANS WHO HAVE EXHIBITED EXCEPTIONAL LEADERSHIP IN BRINGING ABOUT THE SUSTAINABLE END OF HUNGER AT THE NATIONAL, REGIONAL, OR CONTINENT-WIDE LEVEL. THE AWARD CEREMONY WILL BE HELD IN WASHINGTON ON OCTOBER 4. PREVIOUS WINNERS INCLUDE JERRY RAWLINGS, ROBERT MUGABE, QUETT MASIRE, GRACA MACHEL, ABDOU DIOUF, AND A NUMBER OF AFRICANS ASSOCIATED WITH NON-GOVERNMENTAL ORGANIZATIONS.

-- THE BRETTON WOODS COMMISSION (BWC):

IN ITS RECENTLY PUBLISHED REPORT ON THE FUTURE OF THE BRETTON WOODS INSTITUTIONS. THE BWC IS RECOMMENDING THAT THE IMF SHIFT ITS MAIN FOCUS BACK TO INTERNATIONAL MONETARY ISSUES AND TO MACROECONOMIC ADJUSTMENT ISSUES,

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LEAVING DEVELOPMENT ISSUES TO THE WORLD BANK GROUP AND OTHER DEVELOPMENT AGENCIES. WITH REGARD TO THE WORD BANK, BWC IS PRESSING FOR SIGNIFICANT STAFF CUTS SINCE LARGER PRIVATE CAPITAL FLOWS TO "EMERGING MARKETS" HAVE RENDERED SOME OF ITS FORMER TASKS OBSOLETE. IT ARGUES THAT THE BANK MUST ADOPT A PRIVATE SECTOR ORIENTATION, EMPHASIZING ITS ROLE AS A MOBILIZER OF RESOURCES--PRIVATE AND PUBLIC, INTELLECTUAL AND FINANCIAL, AND NOT AS A LENDER OF MONEY TO GOVERNMENTS. AT THE SAME, THE BWC RECOMMENDS THAT THE BANK SHOULD ENLARGE ITS AID COORDINATION ROLE, FOCUSING ITS ASSISTANCE IN THOSE COUNTRIES WHERE THE NEED IS GREATEST. A FLENARY MEETING TO DISCUSS THESE RECOMMENDATIONS WAS HELD THIS WEEK IN STATE. THE COMMISSION, CHAIRED BY PAUL VOLCKER, IS A PRIVATE INDEPENDENT GROUP OF SENIOR INDIVIDUALS WITH EXPERIENCE IN INTERNATIONAL FINANCE, DEVELOPMENT ECONOMIC AND PUBLIC POLICY.

-- DONOR COMMUNITY PLEASED WITH UGANDA REFORM PROGRAM: ON JULY 18-19, THE WORLD BANK HOSTED A CONSULTATIVE GROUP MEETING TO REVIEW UGANDA'S STRUCTURAL REFORM PROGRAM. DONORS WERE PARTICULARLY PLEASED AT THE PROGRESS MADE IN THE IMPLEMENTATION OF STRUCTURAL REFORMS, COMMENDING THE TRANSITION TO AN INTER-BANK FOREIGN EXCHANGE MARKET THE FURTHER LIBERALIZATION OF INTERNAL AND EXTERNAL TRADE IN COFFEE, THE STEPS TAKEN TO LIBERALIZE THE COTTON SUBSECTOR AND TO REFORM THE CIVIL SERVICE, THE PROGRESS IN

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DEMOBILIZATION AND THE EFFORT TO IMPROVE THE ALLOCATION  
OF PUBLIC EXPENDITURE. SEVERAL DONORS UNDERLINED THE NEED  
FOR HIGHER RATES OF INVESTMENT IN THE PRIVATE SECTOR.  
THEY ALSO NOTED THE SLOW PROGRESS MADE IN THE DIVESTITURE  
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OF PARASTATALS. CONCERNS WERE RAISED ABOUT UGANDA'S  
NON-CONCESSIONAL MULTILATERAL DEBT BURDEN AND THE NEED TO  
DO MORE TO REDUCE IT THROUGH THE BANK'S DEBT REDUCTION  
FACILITY. UGANDA RECEIVED USD 820 MILLION IN FINANCIAL  
SUPPORT FOR FY 94-95, OF WHICH THE USG PLEDGED DOLLARS 33  
MILLION.

7. (U) AF/EX

-- RESOURCE MANAGEMENT - NEXT STEPS:  
UNDER SECRETARY FOR MANAGEMENT RICHARD MOOSE HAS SENT TO  
ALL ASSISTANT SECRETARIES AND BUREAU DIRECTORS THE  
FOLLOWING MEMORANDUM:

\*OVER THE NEXT MONTH, THE OTHER UNDER SECRETARIES AND I  
ACTING AS THE DEPARTMENT'S CORPORATE BOARD, WILL DECIDE ON  
A RESOURCE MANAGEMENT STRATEGY TO MEET THE HIGHEST  
PRIORITY GOALS FOR STATE OPERATIONS. THE STRATEGY IS  
BEING DEVELOPED IN AN ENVIRONMENT OF SEVERE BUDGET  
CONSTRAINTS. THE RESULT WILL BE MULTI-YEAR STAFFING AND  
FUNDING TARGETS FOR EACH BUREAU. THE DECISIONS WILL SET  
THE FRAMEWORK FOR FY 1995 FUNDING AND FTE ALLOCATIONS, THE  
FY 1995 HIRING PLAN, AND OUR FY 1996 REQUEST TO OMB.

OUR STARTING POINT IS THE BUREAU PROGRAM PLANS RECENTLY  
SUBMITTED. THE STAFFING AND FUNDING TARGETS I SET FOR  
THIS YEAR'S PROGRAM PLANNING CYCLE ASSUMED A GRADUAL  
REDUCTION OF TWO PERCENT PER YEAR IN REAL PROGRAMS.  
HOWEVER, BECAUSE OF THE HOUSE MARK-UP OF OUR 1995  
APPROPRIATIONS REQUEST, WE MAY NOW CONFRONT MUCH MORE  
SERIOUS RESOURCE REDUCTIONS THAN ANTICIPATED WE MAY BE  
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FORCED TO REQUIRE MORE RAPID STAFFING REDUCTIONS THAN WERE  
INCORPORATED IN THE PROGRAM PLANS.

THE APPROPRIATIONS BILL RECENTLY PASSED BY THE HOUSE WOULD

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REQUIRE US TO MAKE THE MOST SEVERE CUTS IN CURRENT OPERATIONS IN OUR HISTORY. WHILE THE RECENT SENATE MARK IS MORE OPTIMISTIC, WE MAY NOT BE ABLE TO HOLD THESE LEVELS THROUGH THE CONFERENCE. AT THE HOUSE LEVEL WE ANTICIPATE THAT THE DEPARTMENT WILL HAVE TO REDUCE CURRENT PROGRAMS BY SIX TO TEN PERCENT.

IN MAKING REDUCTIONS OF THIS MAGNITUDE THE UNDER SECRETARIES AND I PLAN TO MOVE BEYOND ACROSS-THE-BOARD CUTS AND MAKE THE TOUGH TRADEOFFS DOWNSIZING SOME REGIONS IN ORDER TO BETTER STAFF OTHERS ELIMINATING SOME FUNCTIONS IN ORDER TO BETTER FUND OUR HIGH PRIORITIES.

IN ORDER TO BEGIN TO POSITION OURSELVES FOR THE ANTICIPATED 1995 FUNDING LEVELS. AT MY DIRECTION THE ACTING CHIEF FINANCIAL OFFICER WILL ALSO TAKE STEPS TO RESTRICT SPENDING IN THE LAST QUARTER OF FY 1994. ADDITIONAL INFORMATION ON THESE STEPS WILL BE PROVIDED TO YOUR EXECUTIVE DIRECTORS."

8. AF/RA

NO REPORT THIS WEEK.

9. (C) AF/S

NO REPORT THIS WEEK.

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10. (C) AF/W

BENIN

PRESIDENT SOGLO RECENTLY RECEIVED A VISIT FROM NIGERIAN FOREIGN MINISTER KINGIBE

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COTE D'IVOIRE

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PRESIDENT BEDIE'S TRIP TO PARIS HAS TWO DIFFERING PERCEPTIONS OF ITS PURPOSE AND OUTCOME. THE GOVERNMENT'S PRESS CONSIDERS THE VISIT TO BE HIGHLY BENEFICIAL AND IS A DEMONSTRATION OF BEDIE'S INTERNATIONAL STATURE. THE OPPOSITION CONSIDERS THE TRIP TO HAVE NO SUBSTANCE AND THE ONLY PURPOSE WAS TO GAIN THE FRENCH GOVERNMENT'S "SEAL OF APPROVAL".

-- DIOUF VISITS:

PRESIDENT ABDOU DIOUF OF SENEGAL MADE HIS FIRST BILATERAL OFFICIAL VISIT TO CAPE VERDE JULY 13-15 MEETING WITH PRESIDENT MASCARENHAS, PRIME MINISTER VEIGA, AND THE MINISTER OF FISHERIES AND AGRICULTURE. DIOUF CALLED FOR

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GREATER REGIONAL ECONOMIC COOPERATION AND INTEGRATION, THE PROSPECTS FOR WHICH HE BELIEVES ARE EXCELLENT.

GHANA

-- LOGISTICS FOR RWANDA OPERATION

CHARGE LEDESMA WAS CONVOKED AGAIN JULY 20 BY DEFENSE MINISTER IDDRISU, WHO WANTED TO KNOW THE STATUS OF U.S. EFFORTS TO PROVIDE EQUIPMENT TO GHANA'S UNAMIR CONTINGENT IN RWANDA. HE AND SENIOR GHANAIAN MILITARY ARE IRRITATED AT THE BUREAUCRATIC DELAYS AND GREATLY CONCERNED ABOUT THE SAFETY OF THE GHANAIAN CONTINGENT ONCE FRENCH FORCES START TO WITHDRAW. THEY HAVE SENT BACK TO THEIR UNITS 285 TROOPS WHO HAD BEEN ASSEMBLED FOR DEPLOYMENT AND WILL NOT SEND ANOTHER SOLDIER TO RWANDA UNTIL THE FULL COMPLEMENT

OF UN EQUIPMENT IS AVAILABLE. GHANA'S WILLINGNESS TO PARTICIPATE IN UNAMIR THROUGHOUT THE RECENT DISASTROUS MONTHS HAS BEEN HIGHLY VALUABLE. IF THERE IS NOT SIGNIFICANT PROGRESS ON LOGISTICS, THE NEXT TIME IDDRISU CONVOKES THE CHARGE HIS MESSAGE IS LIKELY TO BE THAT THE GHANAIAN COMMITMENT IS AT AN END.

GUINEA-BISSAU

-- ELECTION RESULTS OFFICIAL, RUNOFF AUGUST 7:  
ON JULY 17, THE NATIONAL ELECTIONS COMMISSION (NEC) RELEASED THE FINAL RESULTS OF THE JULY 3-5 ELECTIONS. IN THE NEW LEGISLATURE THE RULING AFRICAN PARTY FOR THE INDEPENDENCE OF GUINEA AND CAPE VERDE (PAIGC) WILL HAVE 63 OF THE 100 SEATS. IN THE PRESIDENTIAL CONTEST THERE WILL

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BE A RUNOFF BETWEEN THE TOP TWO FINISHERS INCUMBENT  
PRESIDENT JOAO BERNARDO VIEIRA AND DR. KOUMBA YALA, ON  
AUGUST 7. THE UN COORDINATOR FOR THE INTERNATIONAL  
OBSERVERS ISSUED A STATEMENT JULY 14 DESCRIBING  
GUINEA-BISSAU'S FIRST MULTIPARTY ELECTIONS AS  
"TRANSPARENT, FAIR AND FREE." TO PROVIDE TIMELY  
ASSISTANCE TO THE NEC IN ITS PREPARATIONS FOR THE RUNOFF  
EMBASSY BISSAU IS MAKING AVAILABLE USD 20,000 FOR  
PREPARATION AND REPAIR OF POLLING STATIONS.

## GUINEA

-GOG PREPARATIONS FOR THE IMF ON ESAF REQUEST  
GUINEAN MINISTER OF PLAN AND FINANCE KABA MADE AN URGENT  
REQUEST ON JULY 13 FOR USG SUPPORT FOR THE GOG'S EFFORTS  
TO OBTAIN AN IMF ENHANCED STRUCTURAL ADJUSTMENT FACILITY  
(ESAF) BEFORE THE CURRENT PROGRAM ENDS ON NOVEMBER 5. THE  
GOG MADE SIGNIFICANT PROGRESS IN MEETING 30 TARGETS BY  
JUNE 30 AND WANTS 90 MORE DAYS TO PROVE THE PROGRAM'S  
SUSTAINABILITY. EMBASSY CONAKRY IS CONCERNED THAT A  
90-DAY PERIOD IS INSUFFICIENT FOR THIS PURPOSE IN VIEW OF  
FUNDING REQUIREMENTS OF THE UPCOMING LEGISLATIVE ELECTIONS  
AND WEAK PERFORMANCE IN THE FORMAL ECONOMY AFTER THE  
PRESIDENTIAL ELECTION LAST DECEMBER.

## LIBERIA

-- NPFL FEELING THE STRAIN:  
CHARLES TAYLOR'S NPFL SEEMS TO BE UNDER ASSAULT FROM ALL  
QUARTERS. IN ADDITION TO MILITARY PRESSURE ON THE NPFL  
FROM THE KRAHN-BASED LIBERIAN PEACE COUNCIL IT NOW

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APPEARS THAT LATENT INTERNAL CRACKS IN THE NPFL ARE  
BREAKING THROUGH TO THE SURFACE. AT LEAST THREE OF THE  
  
SIX NPFL MINISTERS IN THE TRANSITIONAL GOVERNMENT APPEAR  
READY TO PUBLICLY ABANDON TAYLOR AND SET UP A RIVAL  
GROUP. EACH HAS SPOKEN OUT PUBLICLY AGAINST TAYLOR AND A  
FEW HAVE TRAVELLED TO COTE D'IVOIRE AND BURKINA TO  
ESTABLISH INDEPENDENT RELATIONSHIPS WITH NPFL SUPPORTERS.

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-- ECOWAS MEETING ON LIBERIA:

ECOWAS CHAIRMAN SOGLO OF BENIN HAS INVITED THE USG TO PARTICIPATE IN A JULY 28 ECOWAS "GROUP OF NINE" MEETING ON LIBERIA TO PRECEDE THE ECOWAS SUMMIT IN ABUJA. WE HAVE TOLD SOGLO THAT WE WILL ATTEND (AM . CARRINGTON WILL PROBABLY REPRESENT US),

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MALI

-- STUDENTS RELEASED FROM JAIL: A GROUP OF STUDENTS ARRESTED AND DETAINED IN FEBRUARY FOR THE DESTRUCTION OF PRIVATE AND ADEMA PROPERTY STARTED A HUNGER STRIKE ON JULY  
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10 DEMANDING RELEASE. ON JULY 13, AS A HUMANITARIAN GESTURE, THE ATTORNEY GENERAL GRANTED ABOUT 30 STUDENTS AND YOUTHS PROVISIONAL RELEASE UNTIL THEIR TRIAL DATES IN AUGUST.

-- SIX NEW MISSIONS TO OPEN: THE MINISTRY OF FOREIGN AFFAIRS ANNOUNCED THE OPENING OF DIPLOMATIC MISSION IN SOUTH AFRICA, BURKINA FASO AND GABON IN 1994 AND ETHIOPIA TUNISIA AND AN UNNAMED SOUTHEAST ASIAN LOCALE IN 1995.

MAURITANIA

--REVIEW OF USG POLICY TOWARD MAURITANIA:  
A JULY 15 INTERAGENCY POLICY REVIEW GROUP AGREED TO RECOMMEND CONTINUATION OF USG RESTRICTIONS ON MDB LENDING TO MAURITANIA AND TO REQUEST A MEETING BETWEEN THE SECRETARY AND THE MAURITANIAN FOREIGN MINISTER ON THE MARGINS OF THE FALL UNGA SESSION TO FOCUS ON HOW BEST TO IMPROVE BILATERAL RELATIONS. U.S.-MAURITANIAN RELATIONS

WERE STRAINED AFTER MASSIVE HUMAN RIGHTS VIOLATIONS BY THE MAURITANIAN GOVERNMENT AND ITS TILT TOWARD IRAQ DURING THE

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GULF WAR.

NIGER

-- TROOPS FOR RWANDA: JULY 8 NIGER ANNOUNCED THAT IT WILL SEND A 43-MAN INFANTRY UNIT TO JOIN THE UNAMIR II PEACEKEEPING MISSION IN RWANDA. THE TROOPS ARE DUE TO ARRIVE BY THE END OF JULY.

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-- ANNEE BLANCHE AVOIDED: THE TEACHER'S UNION WHICH COMPRISES 60 PERCENT OF THE USTN'S MEMBERSHIP AGREED TO CONDUCT HIGH SCHOOL AND JUNIOR HIGH YEAR-END EXAMS. THIS SAVE THE SCHOOL YEAR AND THE TEACHERS SALARIES WHICH COULD HAVE BEEN DOCKED, DURING SCHOOL HOLIDAYS.

-- FRENCH BILATERAL AID REVIEW: FRENCH COOPERATION MINISTER, MICHEL ROUSSIN, IS IN NIGER PARTICIPATING IN THE FRENCH-NIGER MIXED COMMISSION. HE ASSURED NIGER THAT FRANCE WILL PROVIDED SUPPORT ON THE CONDITION THAT NIGER HONORS ITS AGREEMENTS WITH THE IMF AND IBRD. HE EMPHASIZED, HOWEVER, THAT FRANCE WILL NOT "SUBSTITUTE" IF OTHER DONOR ARRANGEMENTS FAIL.

NIGERIA

-- JESSE JACKSON VISIT OFF FOR NOW: THE PROPOSED PRESIDENTIAL MISSION OF REV. JESSE JACKSON FOR JULY 22-23 COLLAPSED WHEN ABACHA WAS UNAVAILABLE TO MEET WITH HIM. THE TRIP COULD STILL TAKE PLACE IN THE NEAR FUTURE.

-- OIL WORKERS STRIKE IS IN THIRD WEEK: AN OIL WORKERS' STRIKE IS WELL INTO ITS THIRD WEEK AS OTHER LABOR UNIONS, AND HUMAN RIGHTS AND PRO-DEMOCRACY GROUPS JOIN IN. LAGOS AND MUCH OF SOUTHWEST NIGERIA HAS BEEN BROUGHT TO A HALT AND RIOTING THERE HAS TAKEN SEVERAL LIVES. THE GOVERNMENT HOWEVER, AGREED JULY 16 TO REVIEW CASES OF DETAINEES INCLUDING ABIOLA'S THUS AVERTING THE NATIONAL LABOUR CONGRESS' CALL FOR A GENERAL STRIKE.

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MEANWHILE ABIOLA'S TRIAL FOR TREASONABLE OFFENSES IS SCHEDULED TO BEGIN JULY 28.

-- NATIONAL CONSTITUTIONAL CONFERENCE BOGGS DOWN:  
THE NATIONAL CONSTITUTIONAL CONFERENCE IS UNDERWAY, BUT HAS BOGGED DOWN IN PROCEDURAL ISSUES. MUCH TIME HAS BEEN SPENT IN MANEUVERING ABOUT THE COMMITTEE STRUCTURE OF THE

MEETING AND IN DEBATING ABACHA'S OPENING REMARKS. THE DEBATE, WHILE INTERESTING AND WIDE-RANGING IS NOT THE SUBSTANTIVE WORK OF THE CONFERENCE WHICH SHOULD BEGIN WHEN THE COMMITTEES ARE ANNOUNCED ON JULY 25.

SENEGAL

--MOUSTARCHIDINE LEADER TOLD TO TONE DOWN THE RHETORIC:  
STILL-IMPRISONED MOUSTARCHIDINE ISLAMIC SECT LEADER MOUSTAPHA SY CAME UNDER PRESSURE FROM HIS LAWYERS POLITICAL ALLIES, AND FATHER (THE SECT'S PHILOSOPHICAL LEADER) TO SUSPEND HIS CALL FOR "BLOOD AND TEARS" IN DAKAR'S STREETS IF HIS FOLLOWERS WERE NOT RELEASED BY JULY 16. HIS LAWYERS ARE MAKING PROGRESS IN OBTAINING THE RELEASE OF 180 OF THE 193 DETAINEES IN CONNECTION WITH THE FEBRUARY 16 DISTURBANCES.

TOGO

-- AMBASSADOR KIRBY'S FAREWELLS:  
AMBASSADOR KIRBY DEPARTED POST JULY 16, UPON COMPLETION OF NEARLY FOUR YEARS IN LOME. PRIME MINISTER KODJO AND FOREIGN MINISTER ALASSOUNOUMA GAVE HIM EXCEPTIONALLY WARM

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AND GRACIOUS FAREWELLS.

BI

THE MEETING WITH EYADEMA HIMSELF WAS CORDIAL. AMBASSADOR KIRBY NOTED THAT U.S.-TOGOLESE RELATIONS ARE CORRECT AND WE LOOK FORWARD TO WORKING TOGETHER WITH TOGO TO EXTEND DEMOCRACY, THE RULE OF LAW, AND ECONOMIC PROGRESS.

11. (U) THIS WEEK IN CONGRESS

SOMALIA - A/S MOOSE TESTIFIES BEFORE SENATE ARMED SERVICES COMMITTEE

A/S MOOSE, DOD CHAS FREEMAN, AND DIA ANALYSTS

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TESTIFIED ON U.S. POLICY TOWARD SOMALIA AND THE SECURITY SITUATION THERE ON JULY 21. DIA ANALYSTS GAVE A BLEAK ASSESSMENT OF EVENTS IN SOMALIA. THE HEARING WAS IN OPEN SESSION FOR THE MOOSE AND FREEMAN TESTIMONIES BUT CLOSED FOR THE DIA ASSESSMENTS. SENATORS WHO SPOKE AT THE HEARING (KEMP THORNE, WARNER AND LEVIN) SUPPORTED AN IMMEDIATE PULL-OUT OF THE FAST MARINES FROM SOMALIA. IT IS LIKELY THAT KEMP THORNE WILL SOON PUSH FOR A PULL-OUT ON THE SENATE FLOOR.

## RWANDA BRIEFING

AID ADMINISTRATOR ATWOOD BRIEFS THE SENATE FOREIGN RELATIONS AND HOUSE FOREIGN AFFAIRS COMMITTEES ON HIS FINDINGS AND RECOMMENDATIONS ON THE RWANDA CRISIS ON JULY 22. DOD UNHCR AND NGO REPRESENTATIVES ALSO WILL BRIEF.

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## NOMINATION HEARINGS

AF AMBASSADORS-DESIGNATE SAMPAS, SOUTHWICK STOKES AND ANDERSON ARE SCHEDULED FOR A SFRC AF SUBCOMMITTEE HEARING ON JULY 25. THE FULL COMMITTEE IS SCHEDULED TO REPORT OUT THE NOMINATIONS ON JULY 26, WITH FULL FLOOR CONSIDERATION EXPECTED SOON THEREAFTER.

## UPCOMING HEARINGS

CONGRESS PLANS SEVERAL HEARINGS ON AFRICA BEFORE THE AUGUST 15-SEPTEMBER 6 RECESS. THE SFRC AF SUBCOMMITTEE HOLDS A HEARING ON THE CRISIS IN CENTRAL AFRICA ON JULY 26. AID ADMINISTRATOR ATWOOD, A/S MOOSE, AND DOD WILL TESTIFY.

THE HFAC AF SUBCOMMITTEE HAS REQUESTED A/S MOOSE TO TESTIFY AT THE FOLLOWING HEARINGS:

JULY 26 - ETHIOPIA  
AUGUST 4 - POPULATION AND DEVELOPMENT  
AUGUST 9 - SUCCESS STORIES IN AFRICA

## FOREIGN OPS. BILL

THE SENATE PASSED ITS VERSION OF THE FY95 FOREIGN OPERATIONS APPROPRIATIONS BILL ON JULY 15 MAJOR FUNDING

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ISSUES FOR AFRICA FARED WELL IN BOTH THE SENATE AND THE HOUSE. THE SENATE RECOMMENDED DFA FUNDING 71 MILLION DOLLARS ABOVE THE HOUSE AND ADMINISTRATION'S REQUEST. THE  
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7 MILLION DOLLAR DEBT INITIATIVE WAS RECOMMENDED BY BOTH THE HOUSE AND THE SENATE. ADMINISTRATION REQUESTS FOR THE AFRICAN DEVELOPMENT FOUNDATION, INTERNATIONAL DISASTER ASSISTANCE, IMET, AND AFRICAN DEVELOPMENT BANK WERE HONORED BY BOTH HOUSES. BOTH SENATE AND HOUSE RECOMMENDED ESF FMF AND U.S. CONTRIBUTIONS TO THE WORLD BANK GROUP AT A LEVEL SOMEWHAT BELOW, BUT IN THE BALLPARK OF THE ADMINISTRATION'S REQUEST LEVELS. ITEMS OF CONCERN TO US AT THE UPCOMING HOUSE-SENATE CONFERENCE ARE MALAWI (THE SENATE BILL DELETES MALAWI FROM THE LIST OF COUNTRIES

PROHIBITED FROM RECEIVING FMF; THE HOUSE VERSION RETAINS MALAWI IN THE LIST) AND ESAF FUNDING (THE HOUSE BILL RECOMMENDS NOTHING; THE SENATE BILL RECOMMENDS 25 MILLION DOLLARS OF OUR 100 MILLION DOLLAR REQUEST).

RWANDA: JULY 19 SENATE LETTER TO THE PRESIDENT

EIGHT SENATORS OF BOTH PARTIES FROM THE FOREIGN RELATIONS ARMED SERVICES AND APPROPRIATIONS COMMITTEES ASKED THE PRESIDENT TO EXPAND U.S. AIRLIFTS OF FOOD MEDICINE, WATER PUMPS AND OTHER SUPPLIES TO GOMA, DEPLOY U.S. MILITARY MEDICS TO ASSIST REFUGEES IN ZAIRE AND SEND U.S. MILITARY LOGISTICS SUPPORT TO ZAIRE TO HELP DELIVER HUMANITARIAN ASSISTANCE.

12. (U) CALENDAR 1994

1994

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AUG. 28: MUNICIPAL AND DEFARTMENTAL ELECTIONS IN GABON.

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OCT. 2 SAO TOME AND PRINCIPE PARLIAMENTARY ELECTIONS.

OCT. 27-28 MOZAMBIQUE ELECTIONS.

END OF REPORT.

13. (LOU) A FINAL REMINDER: PLEASE BEAR IN MIND THAT  
DISTRIBUTION IS RESTRICTED TO STATE PERSONNEL ONLY.

14. AF STADIS ONLY. ASMARA, BUJUMBURA KHARTOUM AND  
LUANDA MINIMIZE CONSIDERED.  
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